#### 106TH CONGRESS 2D SESSION

# H. R. 5583

To amend the Higher Education Act of 1965 to establish an alternative path to teaching in needy school districts.

#### IN THE HOUSE OF REPRESENTATIVES

OCTOBER 26, 2000

Mr. Tierney (for himself and Mr. George Miller of California) introduced the following bill; which was referred to the Committee on Education and the Workforce

## A BILL

To amend the Higher Education Act of 1965 to establish an alternative path to teaching in needy school districts.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Alternative Path to
- 5 Teaching Act".
- 6 SEC. 2. PURPOSES.
- 7 The purposes of this Act are—
- 8 (1) to encourage highly knowledgeable individ-
- 9 uals to teach in needy school districts; and

1	(2) to provide them with strong support, espe-
2	cially during their initial years of teaching.
3	SEC. 3. ALTERNATIVE PATH TO TEACHING IN NEEDY
4	SCHOOL DISTRICTS.
5	(a) In General.—Title II of the Higher Education
6	Act of 1965 (20 U.S.C. 1001 et seq.) is amended by in-
7	serting after section 203 the following:
8	"SEC. 203A. ALTERNATIVE PATH TO TEACHING IN NEEDY
9	SCHOOL DISTRICTS.
10	"(a) Program Authorized.—
11	"(1) In General.—The Secretary is author-
12	ized, in accordance with the provisions of this sec-
13	tion, to make grants, on a competitive basis, to
14	collaboratives satisfying the requirements of para-
15	graph (3) to carry out the purposes described in
16	subsection (b).
17	"(2) Supplement not supplant.—Funds re-
18	ceived under this section shall be used to supple-
19	ment, and not supplant, funds provided to a State,
20	a local educational agency, or any other person or
21	entity, under any other Federal or State program es-
22	tablished for the purpose of increasing the ability of
23	local educational agencies effectively to recruit highly
24	qualified teachers, such as funds provided under sec-
25	tion 204.

1	"(3) Requirements on collaboratives.—
2	"(A) STATE LICENSING EXAMINATION.—In
3	order to receive a grant under this section, a
4	collaborative shall be established by one or more
5	local educational agencies in a State that re-
6	quires an individual to have passed a State
7	teacher licensing examination in order to obtain
8	State certification as a teacher.
9	"(B) Establishment; required par-
10	TICIPANTS.—In order to be eligible for a grant
11	under this section, a collaborative shall be es-
12	tablished by one or more local educational agen-
13	cies and shall have a membership that includes
14	at least one representative from each of the fol-
15	lowing:
16	"(i) The local educational agency or
17	agencies establishing the collaborative, and
18	any other local educational agency that de-
19	sires to participate.
20	"(ii) Institutions of higher education
21	that are—
22	"(I) selected by the local edu-
23	cational agency or agencies estab-
24	lishing the collaborative;

1	"(II) not rated by any State as
2	being low performing; and
3	"(III) in compliance with all ap-
4	plicable provisions of this Act.
5	"(iii) Any additional entity—
6	"(I) selected by the entities de-
7	scribed in clauses (i) and (ii); and
8	"(II) deemed by such entities—
9	"(aa) to be of assistance
10	with recruiting, training, or plac-
11	ing teachers from diverse back-
12	grounds in eligible schools; and
13	"(bb) to have a record of
14	providing high quality and effec-
15	tive professional development to
16	teachers in eligible schools.
17	"(4) Applications.—
18	"(A) IN GENERAL.—Each collaborative de-
19	siring to receive a grant under this section shall
20	prepare and submit an application to the Sec-
21	retary at such time and in such a manner as
22	the Secretary deems appropriate.
23	"(B) Written statement of sup-
24	PORT.—Such application shall include a written
25	statement of support, cooperation, and inten-

1	tion to participate as necessary in accordance
2	with the provisions of this section, including an
3	assurance that the matching requirements in
4	paragraph (6) will be satisfied, from—
5	"(i) the head of the State educational
6	agency;
7	"(ii) the head of the State higher edu-
8	cation agency or the State university sys-
9	tem (if the head of such agency or system
10	is different from the head of the State edu-
11	cational agency); and
12	"(iii) the head of the State agency
13	that is responsible for teacher licensure or
14	certification (if the head of such agency is
15	different from the person described in
16	clause (ii)).
17	"(5) MINIMUM GRANT AMOUNT.—Grants
18	awarded under this section—
19	"(A) subject to subparagraph (B), shall be
20	for not less than \$250,000 per grantee, per
21	year; and
22	"(B) shall be for not less than $$5,000,000$
23	per State, per year.
24	"(6) Carryover.—A collaborative receiving a
25	grant under this section may use any grant funds

1	that remain at the end of a grant year in the suc-
2	ceeding year.
3	"(b) Uses of Funds.—
4	"(1) REQUIRED USES OF FUNDS.—A collabo-
5	rative shall use funds received under this section for
6	the following purposes:
7	"(A) Developing and implementing an in-
8	tensive full-time pre-service training program
9	for collaborative participants that—
10	"(i) provides a minimum of 240 hours
11	of instruction to prepare participants to
12	commence teaching duties in eligible
13	schools; and
14	"(ii) makes successful completion of
15	the program contingent on receipt of an
16	evaluation incorporating a finding that the
17	graduate is prepared to begin teaching in
18	an eligible school.
19	"(B) Recruiting and screening of training
20	program applicants to ensure both quality and
21	diversity.
22	"(C) Providing stipends to collaborative
23	participants during their initial 240-hour train-
24	ing period, including stipends to cover the costs
25	of housing, board, and relocation, if such pay-

1	ments will help to ensure quality and diversity
2	in the corps of participants.
3	"(D) Recruiting, screening, training, and
4	providing ongoing support for, mentors for col-
5	laborative participants.
6	"(E) Purchasing release time for mentor
7	teachers and for collaborative participants for
8	induction activities during the first 3 years of
9	collaborative participation.
10	"(F) Evaluating individual collaborative
11	participants at the conclusion of their first year
12	of teaching.
13	"(G) Evaluating the collaborative's pro-
14	grams as a whole to determine to what extent
15	they are an effective means of increasing the
16	percentage of fully qualified teachers in eligible
17	schools and improving student achievement in
18	those schools.
19	"(2) Allowable uses of funds.—A collabo-
20	rative may use funds received under this section for
21	the following purposes:
22	"(A) Providing bonuses to mentor teach-
23	ers.

1	"(B) Providing signing bonuses to collabo-
2	rative participants prior to the commencement
3	of their training.
4	"(c) Qualification of Collaborative Partici-
5	PANTS.—
6	"(1) Standards for member acceptance.—
7	Each collaborative shall establish standards for ac-
8	ceptance of collaborative participants to ensure that
9	each class of collaborative participants is diverse and
10	that each collaborative participant possesses appro-
11	priate and high level credentials and is likely to be-
12	come a highly effective teacher in an eligible school.
13	At a minimum, all candidates accepted by any col-
14	laborative funded under this section shall possess the
15	following qualifications:
16	"(A) RECENT GRADUATES.—Individuals
17	who completed a bachelor's degree 3 years or
18	less prior to applying to be a collaborative
19	participant—
20	"(i) shall have been in the top 25 per-
21	cent of their graduating class or have
22	placed in the top 25 percent nationally on
23	a widely used examination for entry into
24	graduate or professional school;

1	"(ii) if the individual intends to teach
2	at the elementary school level, shall possess
3	a bachelor's degree that provides them
4	with the content area knowledge needed to
5	teach the full range of subjects included in
6	the elementary school curriculum; and
7	"(iii) if the individual intends to teach
8	at the secondary school level, shall possess
9	a bachelor's degree in each subject area in
10	which the individual plans to provide in-
11	struction, or a closely related field.
12	"(B) OTHER GRADUATES.—Individuals
13	who completed a bachelor's degree more than 3
14	years prior to applying to be a collaborative
15	participant—
16	"(i) shall have a record of outstanding
17	achievement in their profession;
18	"(ii) if the individual intends to teach
19	at the elementary school level, shall possess
20	a bachelor's degree or professional back-
21	ground and experience that provides them
22	with the content area knowledge needed to
23	teach the full range of subjects included in
24	the elementary school curriculum; and

1 "(iii) if the individual intends to teach
2 at the secondary school level, shall possess
3 a bachelor's degree in each subject area in
4 which the individual plans to provide in5 struction, or a closely related field.
6 "(2) LENGTH OF COMMITMENT.—All potential

- collaborative participants shall be required, as a condition on receipt of financial assistance from a collaborative under subsection (b), to make a 3-year commitment to teach in eligible schools under the jurisdiction of the local educational agency or agencies that established the collaborative.
- 13 Provisions Relating ТО LOCAL EDU-CATIONAL AGENCIES.—In order for a collaborative to use 14 15 a grant under this section for the benefit of a local educational agency establishing the collaborative, and for the 16 local educational agency to employ a teacher who is a col-18 laborative participant, the local educational agency shall 19 provide to the Secretary assurances that—
- "(1) the local educational agency has a rate of employment of teachers who are not fully qualified, teacher vacancies, teacher turnover, or use of substitutes that exceeds the State average;

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- 1 "(2) no collaborative participant will be given a 2 teaching assignment in any school that is not an eli-3 gible school; "(3) no collaborative participant will be given a 4 5 teaching assignment for which he or she is not fully 6 qualified; 7 "(4) no collaborative participant will be asked 8 to teach, during the member's first 3 years of teach-9 ing, in a school in corrective action, as described in 10 section 1116(c)(5) of the Elementary and Secondary 11 Education Act of 1965 (20 U.S.C. 6317(c)(5)); 12 "(5) all collaborative participants will receive 13 high intensity, sustained, high quality professional 14 development, including mentoring, throughout the 15 participant's first year of teaching in an eligible 16 school; 17 "(6) all collaborative participants who success-18 fully complete their first year of teaching will com-19 plete, in their second and third year of teaching, a 20 professional development course based on an evalua-21 tion that the participant receives from the collabo-22 rative at the end of their first year of teaching; and
  - "(7) all collaborative participants who successfully complete their first year of teaching and are given a positive evaluation and recommendation by

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1	their principal and mentor will be offered an exten-
2	sion of employment by the local educational agency,
3	barring exceptional circumstances.
4	"(e) REQUIREMENTS RELATING TO TEACHER LICEN-
5	SURE OR CERTIFICATION.—
6	"(1) Initial teacher licensure or certifi-
7	CATION.—In order for a collaborative to receive a
8	grant under this section, the State agency charged
9	with teacher licensure or certification shall provide
10	to the Secretary an assurance that it is authorized
11	to, and shall, grant full and unrestricted first-year
12	teacher certification or licensure to all collaborative
13	participants who—
14	"(A) successfully complete the pre-service
15	training program for collaborative participants
16	described in subsection (b)(1)(A); and
17	"(B) pass all applicable State and local li-
18	censing examinations for first-year teachers.
19	"(2) License or certificate renewal.—In
20	order for a collaborative to receive a grant under
21	this section, the State agency charged with teacher
22	licensure or certification shall provide to the Sec-
23	retary an assurance that it is authorized to, and
24	shall, renew a first-year license or certificate granted
25	to a collaborative participant only if, at the end of

1	the participant's first year of teaching, the partici-
2	pant receives a positive evaluation from the local
3	educational agency or agencies establishing the col-
4	laborative.
5	"(f) Definitions.—For purposes of this section:
6	"(1) Collaborative.—The term 'collabo-
7	rative' means a partnership established in accord-
8	ance with the requirements of subsection (a)(3).
9	"(2) Collaborative participant.—The term
10	'collaborative participant' means an individual who
11	is a trainee or teacher and is a recipient of financial
12	assistance, pre-service training, professional develop-
13	ment, or mentoring services provided by a collabo-
14	rative under this section.
15	"(3) ELIGIBLE SCHOOL.—The term 'eligible
16	school' means an elementary or secondary school in
17	which at least 35 percent of the students qualify for
18	free or reduced price meals pursuant to the National
19	School Lunch Act.
20	"(4) Fully Qualified.—The term 'fully
21	qualified'—
22	"(A) when used with respect to a public el-
23	ementary or secondary school teacher (other
24	than a teacher teaching in a public charter

school), means that the teacher has obtained

1	State certification as a teacher (including cer-
2	tification obtained through alternative routes to
3	certification) or passed the State teacher licens-
4	ing exam and holds a license to teach in such
5	State; and
6	"(B) when used with respect to —
7	"(i) an elementary school teacher
8	means that the teacher holds a bachelor's
9	degree and demonstrates knowledge and
10	teaching skills in reading, writing, mathe-
11	matics, science, and other areas of the ele-
12	mentary school curriculum; or
13	"(ii) a middle or secondary school
14	teacher, means that the teacher holds a
15	bachelor's degree and demonstrates a high
16	level of competency in all subject areas in
17	which he or she teaches through—
18	"(I) a high level of performance
19	on a rigorous State or local academic
20	subject areas test; or
21	"(II) completion of an academic
22	major in each of the subject areas in
23	which he or she provides instruction
24	"(5) Professional Development.—The
25	term 'professional development' means sustained and

1	intensive activities that improve teachers' content
2	knowledge and teaching skills and that—
3	"(A) enhance the ability of teachers to help
4	all students, including females, minorities, chil-
5	dren with disabilities, children with limited
6	English proficiency and economically disadvan-
7	taged children, reach high State and local con-
8	tent and student performance standards;
9	"(B) advance teacher understanding of one
10	or more of the core academic subject areas and
11	effective instructional strategies for improving
12	student achievement in those areas, including
13	technology;
14	"(C) are directly related to the subject
15	area in which the teacher provides instruction;
16	"(D) are of sufficient duration to have a
17	positive and lasting impact on classroom in-
18	struction;
19	"(E) are an integral part of broader school
20	and district-wide plans for raising student
21	achievement to State and local standards;
22	"(F) are aligned with State content and
23	student performance standards;
24	"(G) are based on the best available re-
25	search on teaching and learning;

1	"(H) include professional development ac-
2	tivities that involve collaborative groups of
3	teachers and administrators from the same
4	school or district, institutions of higher edu-
5	cation, and, to the greatest extent possible, in-
6	clude follow-up and school-based support such
7	as coaching or study groups; and
8	"(I) as a whole, are regularly evaluated for
9	their impact on increased teacher effectiveness
10	and improved student achievement, with the
11	findings of such evaluations used to improve the
12	quality of professional development.".
13	SEC. 4. ADMINISTRATIVE PROVISIONS; ACCOUNTABILITY
13 14	SEC. 4. ADMINISTRATIVE PROVISIONS; ACCOUNTABILITY AND EVALUATION.
14	AND EVALUATION.
14 15	AND EVALUATION.  (a) Administrative Provisions.—Section 205 of
14 15 16	AND EVALUATION.  (a) ADMINISTRATIVE PROVISIONS.—Section 205 of the Higher Education Act of 1965 (20 U.S.C. 1025) is
14 15 16 17	AND EVALUATION.  (a) ADMINISTRATIVE PROVISIONS.—Section 205 of the Higher Education Act of 1965 (20 U.S.C. 1025) is amended—
14 15 16 17	AND EVALUATION.  (a) ADMINISTRATIVE PROVISIONS.—Section 205 of the Higher Education Act of 1965 (20 U.S.C. 1025) is amended—  (1) in subsection (a)(1), by adding at the end
114 115 116 117 118	AND EVALUATION.  (a) ADMINISTRATIVE PROVISIONS.—Section 205 of the Higher Education Act of 1965 (20 U.S.C. 1025) is amended—  (1) in subsection (a)(1), by adding at the end the following:
14 15 16 17 18 19 20	AND EVALUATION.  (a) Administrative Provisions.—Section 205 of the Higher Education Act of 1965 (20 U.S.C. 1025) is amended—  (1) in subsection (a)(1), by adding at the end the following:  "(C) Collaboratives.—Grants awarded
14 15 16 17 18 19 20 21	AND EVALUATION.  (a) Administrative Provisions.—Section 205 of the Higher Education Act of 1965 (20 U.S.C. 1025) is amended—  (1) in subsection (a)(1), by adding at the end the following:  "(C) Collaboratives.—Grants awarded to collaboratives under section 203A shall be
14 15 16 17 18 19 20 21	AND EVALUATION.  (a) Administrative Provisions.—Section 205 of the Higher Education Act of 1965 (20 U.S.C. 1025) is amended—  (1) in subsection (a)(1), by adding at the end the following:  "(C) Collaboratives.—Grants awarded to collaboratives under section 203A shall be awarded for a period of 5 years.";

1	(B) by adding at the end the following:
2	"(C) with respect to grants under section
3	203A, give priority to applications from
4	collaboratives from States that have developed,
5	or are in the process of developing, a system of
6	incentives to encourage highly effective teachers
7	and individuals likely to become highly effective
8	teachers to teach in eligible schools.";
9	(3) in subsection (b)(3), by inserting after the
10	first sentence the following: "To the extent prac-
11	ticable, the Secretary shall make awards under sec-
12	tion 203A that support programs in different geo-
13	graphic regions of the United States and areas with
14	varying population densities."; and
15	(4) in subsection (c), by adding at the end the
16	following:
17	"(3) Collaborative grants.—If a collabo-
18	rative receives a grant under section 203A, the State
19	in which the collaborative is established and located
20	shall provide, from non-Federal sources (in cash or
21	in kind), an amount equal to the following percent-
22	ages of the grant amount to carry out the activities
23	supported by the grant:
24	"(A) In the first year of the grant, 25 per-
25	cent.

1	"(B) In the second year of the grant, 30
2	percent.
3	"(C) In the third year of the grant, 35
4	percent.
5	"(D) In the fourth year of the grant, 40
6	percent.
7	"(E) In the fifth year of the grant, 50 per-
8	cent.".
9	(b) ACCOUNTABILITY AND EVALUATION.—Section
10	206 of the Higher Education Act of 1965 (20 U.S.C.
11	1026) is amended—
12	(1) by redesignating subsection (e) as sub-
13	section (f); and
14	(2) by inserting after subsection (d) the fol-
15	lowing:
16	"(e) Collaborative Accountability and Pro-
17	GRAM EVALUATION.—
18	"(1) In general.—Each collaborative receiv-
19	ing funds under section 203A shall publicly report,
20	within 4 weeks of receipt of such results, the per-
21	centage of its trainees who pass all applicable State
22	and local initial teacher licensure or certification ex-
23	aminations. Such reporting shall prominently feature
24	such percentages for the most recent administration

of such examinations on all promotional and recruitment material used by the collaborative.

"(2) Reports on Pass rates.—Each collaborative receiving funds under section 203A annually shall report to the Secretary the percentage of its trainees who pass all applicable State and local initial teacher licensure or certification examinations. Such reports shall include any additional information that the Secretary may deem necessary and appropriate to ensure the quality and integrity of that collaborative's program, or all programs under this section in general.

"(3) INELIGIBILITY FOR FUNDS.—With respect to any year, any collaborative whose training graduates fail to pass any applicable State or local initial teacher licensing or certification examination at a rate of 90 percent or higher shall be ineligible for receipt of funds under section 203A in the succeeding year.

### "(4) Review.—

"(A) Funds reserved for certain activities.—The Secretary shall reserve ½ of 1 percent of the funds made available to carry out section 203A—

1	"(i) to conduct a comprehensive eval-
2	uation of the program under such section
3	not later than 3 years after the date of the
4	enactment of the Alternative Path to
5	Teaching Act;
6	"(ii) to disseminate information to
7	qualified local educational agencies nation-
8	ally about grant opportunities under such
9	section;
10	"(iii) to establish a web page service
11	to share best practices and allow for active
12	exchange between grantees and between
13	grantees and the Secretary; and
14	"(iv) to evaluate applications from,
15	and award grants to, collaboratives to en-
16	able such collaboratives to carry out func-
17	tions described in such section.
18	"(B) Matters covered by evalua-
19	TION.—The evaluation described in subpara-
20	graph (A)(i) shall assess—
21	"(i) the effectiveness of individual pro-
22	grams in recruiting large numbers of high-
23	ly qualified applicants from diverse back-
24	grounds;

1	"(ii) the qualifications of teachers re-
2	cruited and trained through the program
3	as compared to other teachers in partici-
4	pating local educational agencies; and
5	"(iii) the retention rates of collabo-
6	rative participants as compared to the re-
7	tention rates of other new teachers for par-
8	ticipating local educational agencies.".
9	SEC. 5. AUTHORIZATION OF APPROPRIATIONS.
10	Section 210 of the Higher Education Act of 1965 (20
11	U.S.C. 1030) is amended—
12	(1) in paragraph (2), by striking "section 203;"
13	and inserting "sections 203 and 203A;";
14	(2) by inserting "(a) In General.—" before
15	"There are"; and
16	(3) by adding at the end the following:
17	"(b) Allocation Between Partnership and
18	COLLABORATIVE GRANTS.—Of the amount made available
19	for any fiscal year under subsection (a)(2), 70 percent
20	shall be available for grants under section 203 and 30 per-
21	cent shall be available for grants under section 203A.".